

Revisiting the Synthetic Control Estimator*

Bruno Ferman[†] Cristine Pinto[‡]

Sao Paulo School of Economics - FGV

First Draft: June, 2016

Abstract

The synthetic control (SC) method has been recently proposed as an alternative to estimate treatment effects in comparative case studies. The SC relies on the assumption that there is a weighted average of the control units that reconstructs the potential outcome of the treated unit in the absence of treatment. If these weights were known, then one could estimate the counterfactual for the treated unit using this weighted average. With these weights, the SC would provide an unbiased estimator for the treatment effect even if selection into treatment is correlated with the unobserved heterogeneity. In this paper, we revisit the SC method in a linear factor model where the SC weights are considered nuisance parameters that are estimated to construct the SC estimator. We show that, when the number of control units is fixed, the estimated SC weights will generally not converge to the weights that reconstruct the factor loadings of the treated unit, even when the number of pre-intervention periods goes to infinity. As a consequence, the SC estimator will be asymptotically biased if treatment assignment is correlated with the unobserved heterogeneity. The asymptotic bias only vanishes when the variance of the idiosyncratic error goes to zero. We suggest a slight modification in the SC method that guarantees that the SC estimator is asymptotically unbiased and has a lower asymptotic variance than the difference-in-differences (DID) estimator when the DID identification assumption is satisfied. If the DID assumption is not satisfied, then both estimators would be asymptotically biased, and it would not be possible to rank them in terms of their asymptotic bias.

Keywords: synthetic control, difference-in-differences; linear factor model

JEL Codes: C13; C21; C23

*We would like to thank Aureo de Paula, Ricardo Masini and Rodrigo Soares for comments and suggestions.

[†]bruno.ferman@fgv.br

[‡]cristine.pinto@fgv.br

1 Introduction

In a series of influential papers, Abadie and Gardeazabal (2003), Abadie et al. (2010), and Abadie et al. (2015) proposed the Synthetic Control (SC) method as an alternative to estimate treatment effects in comparative case studies when there is only one treated unit. The main idea of the SC method is to use the pre-treatment periods to estimate weights such that a weighted average of the control units reconstructs the treated unit in the absence of treatment. Then they use these weights to compute the counterfactual of the treated unit in case it were not treated. Since then, this method has been used in a wide range of applications, including the evaluation of the impact of terrorism, civil wars and political risk, natural resources and disasters, international finance, education and research policy, health policy, economic and trade liberalization, political reforms, labor, taxation, crime, social connections, and local development.¹

In this paper, we revisit the SC method in a linear factor model where the SC weights are considered as nuisance parameters that are estimated to construct the SC estimator. We consider the asymptotic distribution of the SC estimator when the number of pre-intervention periods goes to infinity and the number of control units is fixed. We show that the SC weights will generally not converge in probability to weights that reconstruct the factor loadings of the treated unit even if such weights exist. This implies that the SC estimator will be asymptotically biased if treatment assignment is correlated with the unobserved heterogeneity.² The relevance of such bias depends on the variance of the idiosyncratic error and only vanishes when this variance goes to zero. We also show that the specification that uses only the average of pre-intervention outcomes as economic predictor can be particularly problematic. These results corroborate the findings in Ferman et al. (2016) that the SC estimator can misallocate a significant proportion of weights in Monte Carlo simulations, even when the number of pre-treatment periods is large.

In a recent paper, Gobillon and Magnac (2013) also considered the SC estimator in a panel data setting

¹SC has been used in the evaluation of the impact of terrorism, civil wars and political risk (Abadie and Gardeazabal (2003), Bove et al. (2014), Li (2012), Montalvo (2011), Yu and Wang (2013)), natural resources and disasters (Barone and Mocetti (2014), Cavallo et al. (2013), Coffman and Noy (2011), DuPont and Noy (2012), Mideksa (2013), Sills et al. (2015), Smith (2015)), international finance (Jinjarak et al. (2013), Sanso-Navarro (2011)), education and research policy (Belot and Vandenberghe (2014), Chan et al. (2014), Hinrichs (2012)), health policy (Bauhoff (2014), Kreif et al. (2015)), economic and trade liberalization (Billmeier and Nannicini (2013), Gathani et al. (n.d.), Hosny (2012)), political reforms (Billmeier and Nannicini (2009), Carrasco et al. (2014), Dhungana (2011) Ribeiro et al. (2013)), labor (Bohn et al. (2014), Calderon (2014)), taxation (Kleven et al. (2013), de Souza (2014)), crime (Pinotti (2012b), Pinotti (2012a), Saunders et al. (2014)), social connections (Acemoglu et al. (2013)), and local development (Ando (2015), Gobillon and Magnac (2016), Kirkpatrick and Benneer (2014), Liu (2015), Severnini (2014)).

²We define the asymptotic bias as the difference between the expected value of the asymptotic distribution and the parameter of interest. We also show that, in the context of the SC estimator, the limit of the expected value converges to the expected value of the asymptotic distribution. Wong (2015) and Powell (2016) also consider the SC weights as nuisance parameters that must be estimated to construct the SC estimator. They argue that the SC weights would converge in probability to weights that satisfy the SC assumption. However, it is possible to show that, in their setting, the SC estimator will also be asymptotically biased under the same conditions we find in our paper. Details available upon request.

with linear factor models. They show that the SC estimator is asymptotically unbiased if the number of control units goes to infinity and the matching variables (factor loadings and exogenous covariates) of the treated units belong to the support of the matching variables of control units. In this case, the SC estimator would be equivalent to the interactive effect methods they recommend. Differently from Gobillon and Magnac (2013), we consider the case with a finite number of control units and let the number of pre-intervention periods go to infinity, which is the same asymptotics considered in Abadie et al. (2010). We show that, in this case, the SC estimator is generally biased even if all SC assumptions are satisfied.

Finally, we recommend a slight modification in the SC method where we demean the data using the pre-intervention period, and then construct the SC estimator using the demeaned data. We show that, if selection into treatment is only correlated with individual fixed effects (which is essentially the identification assumption of the DID model), then this demeaned SC estimator will be asymptotically unbiased. Also, in this case we can guarantee that the asymptotic variance of this demeaned SC estimator will be lower than the asymptotic variance of the DID estimator. If selection into treatment is correlated with time-varying common factors, then both the demeaned SC and the DID estimators would be asymptotically biased. In this case, it is likely that the demeaned SC estimator would have a lower bias than the DID estimator. However, we show a specific example in which the asymptotic bias of the SC can be larger. This might happen when selection into treatment depends on common factors with low variance. We also provide an instrumental variables estimator for the SC weights that would be consistent under strong assumptions on the error structure, which would be valid if, for example, the idiosyncratic error is serially uncorrelated and all the common factors are serially correlated.

2 Revisiting the Synthetic Control Model

2.1 The Synthetic Control Model

Suppose we have a balanced panel of $J + 1$ units indexed by i observed on $t = 1, \dots, T$ periods. We want to estimate the treatment effect of a policy change that affected only unit $j = 1$ from period $T_0 + 1 \leq T$ to T .

The potential outcomes are given by:

$$\begin{cases} y_{it}^C = \delta_t + \lambda_t \mu_i + \epsilon_{it} \\ y_{it}^T = \alpha_{it} + y_{it}^C \end{cases} \quad (1)$$

where δ_t is an unknown common factor with constant factor loadings across units, λ_t is a $(1 \times F)$ vector of common factors, μ_i is a $(F \times 1)$ vector of unknown factor loadings, and the error terms ϵ_{it} are unobserved transitory shocks. We only observe $y_{it} = d_{it}y_{it}^T + (1 - d_{it})y_{it}^C$, where $d_{it} = 1$ if unit i is treated at time t . We assume ϵ_{it} independent across units and in time. Note that the unobserved error $u_{it} = \lambda_t\mu_i + \epsilon_{it}$ might be correlated across unit and in time due to the presence of $\lambda_t\mu_i$. As in Abadie et al. (2010), Gobillon and Magnac (2013) and Powell (2016), we allow for correlation between $\lambda_t\mu_i$ and the treatment assignment. Since we hold the number of units $(J + 1)$ fixed and look at asymptotics when the number of pre-treatment periods goes to infinity, we treat the vector of unknown factor loads (μ_i) as fixed and the common factors (λ_t) as random variables. In order to simplify the exposition of our main results, we abstract until Section 2.4.2 for the presence of observed covariates Z_i .

The main assumption of the Synthetic Control method (SC) is that there is a stable linear combination of the control units that absorbs all time correlated shocks $\lambda_t\mu_i$.

Assumption 1 (existence of weights):

$$\exists \mathbf{w}^* = \{w_1^{*j}\}_{j \neq 1} \mid \mu_1 = \sum_{j \neq 1} w_1^{*j} \mu_j, \sum_{j \neq 1} w_1^{*j} = 1, \text{ and } w_1^{*j} \geq 0$$

Note that we consider the existence of weights that reconstruct the unobserved factors loadings μ_1 , following the structure of Ando and Sävje (2013) and Powell (2016).³ This assumption is slightly different from the assumption in Abadie et al. (2010). They define the SC weights so that $y_{1t} = \sum_{j \neq 1} w_1^{*j} y_{jt}$ for all $t \leq T_0$. Note, however, that this condition cannot be satisfied in general since ϵ_{it} are independent variables across i . We treat the SC weights \mathbf{w}^* as nuisance parameters that we need to estimate in order to construct our SC estimator. Note that there is no guarantee that there is a unique set of weights that satisfies assumption 1, so we define $\Phi_1 = (\mathbf{w} = \{w_1^j\}_{j \neq 1} \mid \mu_1 = \sum_{j \neq 1} w_1^j \mu_j, \sum_{j \neq 1} w_1^j = 1, \text{ and } w_1^j \geq 0)$ as the set of weights that satisfy this condition.

The SC method consists of estimating the SC weights $\hat{\mathbf{w}}_1 = \{\hat{w}_1^j\}_{j \neq 1}$ using information on the pre-treatment period and then constructing the SC estimator $\hat{\alpha}_{1t} = y_{1t} - \sum_{j \neq 1} \hat{w}_1^j y_{jt}$ for $t > T_0$. Abadie et al. (2010) suggest a minimization problem to estimate these weights using the pre-intervention data. They define a set of K economic predictors where X_1 is a $(K \times 1)$ vector containing the economic predictors for the treated unit and X_0 is a $(K \times J)$ matrix of economic predictors for the control units.⁴ The SC weights are

³Powell (2016) treats μ_i as random variables, so he considers that assumption 1 is valid in expectation. Wong (2015) considers weights that reconstruct the expected value of the potential outcome if the observation is not treated, without imposing a linear factor model structure. As we show in the Appendix, our main results remain valid in the setting considered in Wong (2015).

⁴Economic predictors can be, for example, linear combinations of the pre-intervention values of the outcome variable or

estimated by minimizing $\|X_1 - X_0\mathbf{w}\|_V$ subject to $\sum_{i=2}^{J+1} w_i^j = 1$ and $w_i^j \geq 0$, where V is a $(K \times K)$ positive semidefinite matrix. They discuss different possibilities for choosing the matrix V , including an iterative process where V is chosen such that the solution to the $\|X_1 - X_0\mathbf{w}\|_V$ optimization problem minimizes the pre-intervention prediction error. In other words, let \mathbf{Y}_1^P be a $(T_0 \times 1)$ vector of pre-intervention outcomes for the treated unit, while \mathbf{Y}_0^P be a $(T_0 \times J)$ matrix of pre-intervention outcomes for the control units. Then the SC weights would be chosen as $\widehat{\mathbf{w}}(V^*)$ such that V^* minimizes $\|\mathbf{Y}_1^P - \mathbf{Y}_0^P \widehat{\mathbf{w}}(V)\|$.

As argued in Ferman et al. (2016), one limitation of the SC estimator is that the theory behind the SC method does not provide any guidance on how one should choose the economic predictors in matrices X_1 and X_0 . This reflects in a wide range of different specification choices in SC applications. We consider here 3 common specifications: (1) the use of all pre-intervention outcome values, (2) the use of the average of the pre-intervention outcomes, and (3) the use of other time invariant covariates in addition to the average of the pre-intervention outcomes.

2.2 The asymptotic bias of the SC estimator

We focus first on the case where one includes all pre-intervention outcome values as economic predictors. In this case, the matrix V that minimizes the second step of the nested optimization problem would be the identity matrix (see Kaul et al. (2015)), so the optimization problem suggested by Abadie et al. (2010) to estimate the weights simplifies to an M-estimator given by:

$$\begin{aligned} \{\hat{w}_1^j\}_{j \neq 1} &= \operatorname{argmin}_{\mathbf{w} \in W} \frac{1}{T_0} \sum_{t=1}^{T_0} \left[y_{1t} - \sum_{j \neq 1} w_1^j y_{jt} \right]^2 \\ &= \operatorname{argmin}_{\mathbf{w} \in W} \frac{1}{T_0} \sum_{t=1}^{T_0} \left[\epsilon_{1t} - \sum_{j \neq 1} w_1^j \epsilon_{jt} + \lambda_t \left(\mu_1 - \sum_{j \neq 1} w_1^j \mu_j \right) \right]^2 \end{aligned} \quad (2)$$

where $W = \{\{w_1^j\}_{j \neq 1} \in \mathbb{R}^J | w_1^j \geq 0 \text{ and } \sum_{j \neq 1} w_1^j = 1\}$.

We impose conditions such that this objective function converges uniformly in probability to its population average.

Assumption 2 (stationary process): $(\epsilon_{jt}, \lambda_t)'$ is weakly stationary and second moment ergodic.

other covariates not affected by the treatment.

Under assumption 2, we have that:

$$\frac{1}{T_0} \sum_{t=1}^{T_0} \left[\epsilon_{1t} - \sum_{j \neq 1} w_1^j \epsilon_{jt} + \lambda_t \left(\mu_1 - \sum_{j \neq 1} w_1^j \mu_j \right) \right]^2 \xrightarrow{P} E \left[\epsilon_{1t} - \sum_{j \neq 1} w_1^j \epsilon_{jt} + \lambda_t \left(\mu_1 - \sum_{j \neq 1} w_1^j \mu_j \right) \right]^2 \quad (3)$$

Let $\bar{\mathbf{w}} = \{\bar{w}_1^j\}_{j \neq 1}$ be the weights that minimize this expectation and treat $\hat{\mathbf{w}} = \{\hat{w}_1^j\}_{j \neq 1}$ as an M-estimator. We show now that $\bar{\mathbf{w}} \notin \Phi_1$, which implies that the SC weights will converge in probability to weights that do not satisfy the condition stated in assumption 1, even under the assumption of existence of such weights. We consider a simple case where $\text{var}(\epsilon_{it}) = \sigma_\epsilon^2$ for all i and ϵ_{it} is uncorrelated with λ_t . Let $E[\lambda_t' \lambda_t] = \Omega$ be the matrix of second moments of λ_t . Therefore, the objective function simplifies to:

$$\Gamma(\{w_1^j\}_{j \neq 1}) = \sigma_\epsilon^2 \left(1 + \sum_{j \neq 1} (w_1^j)^2 \right) + \left(\mu_1 - \sum_{j \neq 1} w_1^j \mu_j \right)' \Omega \left(\mu_1 - \sum_{j \neq 1} w_1^j \mu_j \right) \quad (4)$$

Note that the objective function has two parts. The first one reflects that different choices of weights will generate different weighted averages of the idiosyncratic shocks ϵ_{it} . In this simpler case, this part would be minimized when we set all weights equal to $\frac{1}{J}$. The second part reflects the presence of common shocks λ_t that would remain after we choose the weights to construct the SC unit. If assumption 1 is satisfied, then we can set this part equal to zero by choosing $\mathbf{w}^* \in \Phi_1$.

Consider that we start at $\{w_1^{*j}\}_{j \neq 1} \in \Phi_1$ and move in the direction of $w_1^j = \frac{1}{J}$ for all $j = 2, \dots, J+1$, with $w_1^j = w_1^{*j} + \Delta(\frac{1}{J} - w_1^{*j})$. Note that, for all $\Delta \in [0, 1]$, these weights will continue to satisfy the constraints of the minimization problem. If we consider the derivative of function 4 with respect to Δ at $\Delta = 0$, we have that:

$$\Gamma'(\{w_1^{*j}\}_{j \neq 1}) = 2\sigma_\epsilon^2 \left(\frac{1}{J} - \sum_{j=2}^{J+1} (w_1^{*j})^2 \right) < 0 \text{ unless } w_1^{*j} = \frac{1}{J} \quad (5)$$

Therefore, $\mathbf{w}^* \in \Phi_1$ cannot be, in general, a solution of the objective function of the M-estimator. This implies that, when $T_0 \rightarrow \infty$, the SC weights will converge in probability to weights $\bar{\mathbf{w}}$ that does not satisfy assumption 1, unless it turns out that \mathbf{w}^* also minimizes the variance of the idiosyncratic errors. The SC estimator will be given by:

$$\hat{\alpha}_{1t} = y_{1t} - \sum_{j \neq 1} \hat{w}_1^j y_{jt} \xrightarrow{d} \alpha_{1t} + \left(\epsilon_{1t} - \sum_{j \neq 1} \bar{w}_1^j \epsilon_{jt} \right) + \lambda_t \left(\mu_1 - \sum_{j \neq 1} \bar{w}_1^j \mu_j \right) \quad (6)$$

The SC estimator will only be asymptotically unbiased if we have that $E \left[\epsilon_{1t} - \sum_{j \neq 1} \bar{w}_1^j \epsilon_{jt} | d_{1t} \right] = 0$ and $E \left[\lambda_t \left(\mu_1 - \sum_{j \neq 1} \bar{w}_1^j \mu_j \right) | d_{1t} \right] = 0$.⁵ Since $\left(\mu_1 - \sum_{j \neq 1} \bar{w}_1^j \mu_j \right) \neq 0$, this implies that we cannot have selection on unobservables, even if selection is based on the common factors. Abadie et al. (2010) argue that, in contrast to the usual DID model, the SC model would allow the effects of confounding unobserved characteristics to vary with time. However, the SC estimator would not be asymptotically unbiased under selection on unobservable heterogeneity because the SC weights will not satisfy the condition required by the method (even when $T_0 \rightarrow \infty$ and under all assumption of the SC model). The asymptotic bias would only converge to zero when we also have that $\sigma_\epsilon^2 \rightarrow 0$. In their proof, Abadie et al. (2010) assume the existence of weights $\{w_2^*, \dots, w_{J+1}^*\}$ that satisfy the condition $y_{1t} = \sum_{i=1}^{J+1} w_i^* y_{it}$ for all $t \leq T_0$. However, if $T_0 \rightarrow \infty$, then the probability that such weights exist converges in probability to zero, unless the variance of ϵ_{it} is equal to zero, in which case we would also find unbiasedness in our setting.⁶

In order to provide a better intuition for this result, it is worth considering a simple example. Suppose there are only 2 factors, so $\lambda_t = (\lambda_t^1, \lambda_t^2)$ and $\mu_i = (\mu_i^1, \mu_i^2) \in \{(1, 0), (0, 1)\}$. Intuitively, this means that we have two groups, one that follows parallel trend given by λ_t^1 and another one that follows parallel trend given by λ_t^2 .⁷ Assume that $\mu_1 = (1, 0)$, so the treated unit belongs to the first group, and that half of the units in the donor pool belongs to group 1 while the other half belongs to group 2. If we knew μ_i , then we could construct our SC estimator by setting equal weights to all units in the donor pool that belong to group 1 and weight equal to zero for all other units. In this case, we would have $\hat{\alpha}_{1t}^* - \alpha_{1t} \xrightarrow{d} \epsilon_{1t} - \sum_{j \neq 1 | \mu_j = (1, 0)} \frac{2}{J} \epsilon_{jt}$ and the SC estimator would be asymptotically unbiased even if the treatment is correlated with the common shock that affects unit 1, λ_t^1 . Intuitively, the SC estimator would only compare the treated unit to units in the donor pool that experienced the same common shock but were not treated. Since we assume that treatment is randomly assigned conditional on $(\lambda_t^1, \lambda_t^2)$, the estimator would be unbiased. The problem, however, is that we need to estimate the SC weights. Moreover, the SC will not assign the correct weights even when $T_0 \rightarrow \infty$, because there will always be a first-order gain in the optimization problem of moving away from weights that set $w_1^j = 0$ for j such that $\mu_j = (0, 1)$. Let p be the proportion of weights allocated to the correct unit. In this case, we have that $\hat{\alpha}_{1t} - \alpha_{1t} \xrightarrow{d} \epsilon_{1t} - \sum_{j \neq 1} \bar{w}_1^j \epsilon_{jt} + (1-p)\lambda_t^1 - (1-p)\lambda_t^2$. Therefore, the SC estimator would be asymptotically biased if treatment assignment is correlated with the common

⁵We consider the definition of asymptotic unbiasedness as the expected value of the asymptotic distribution of $\hat{\alpha}_{1t} - \alpha_{1t}$ equal to zero. An alternative definition is that $E[\hat{\alpha}_{1t} - \alpha_{1t}] \rightarrow 0$. We show in the Appendix that these two definitions are equivalent in our setting under standard assumptions.

⁶Gobillon and Magnac (2013) show that this condition can be satisfied if $J \rightarrow \infty$ and the matching variables of the treated units belong to the support of the matching variables of control units. In this case, the SC estimator would be asymptotically unbiased.

⁷This is the data generating process considered in Ferman et al. (2016).

shocks $(\lambda_t^1, \lambda_t^2)$.

2.3 The SC vs. the DID estimator

In contrast to the SC estimator, the DID estimator for the treatment effect in a given post-intervention period $t > T_0$ would be given by:

$$\begin{aligned}
\hat{\alpha}_{1t}^{DID} &= y_{1t} - \frac{1}{J} \sum_{j \neq 1} y_{jt} - \frac{1}{T_0} \sum_{\tau=1}^{T_0} \left[y_{1\tau} - \frac{1}{J} \sum_{j \neq 1} y_{j\tau} \right] \\
&= \epsilon_{1t} - \frac{1}{J} \sum_{j \neq 1} \epsilon_{jt} + \lambda_t \left(\mu_1 - \frac{1}{J} \sum_{j \neq 1} \mu_j \right) - \frac{1}{T_0} \sum_{\tau=1}^{T_0} \left[\epsilon_{1\tau} - \frac{1}{J} \sum_{j \neq 1} \epsilon_{j\tau} + \lambda_\tau \left(\mu_1 - \frac{1}{J} \sum_{j \neq 1} \mu_j \right) \right] \\
&\stackrel{d}{\rightarrow} \epsilon_{1t} - \frac{1}{J} \sum_{j \neq 1} \epsilon_{jt} + (\lambda_t - E[\lambda_\tau]) \left(\mu_1 - \frac{1}{J} \sum_{j \neq 1} \mu_j \right) \tag{7}
\end{aligned}$$

where we assumed that the pre-intervention average for the common factors converges in probability to their unconditional means. Implicitly we assume that λ_t is weakly dependent, so even if some pre-treatment common factors are correlated with the treatment assignment to unit 1 after T_0 , when $T_0 \rightarrow \infty$ the pre-treatment average would converge to its unconditional expectation.

Therefore, the DID estimator would only be asymptotically unbiased if common shocks that are not constant over time are uncorrelated with treatment assignment. In this case, these common shocks would enter the error term and would not cause bias because their expectation conditional on treatment status would be equal to zero. The DID model allows for selection on common factors that are constant over time. In this case, the characteristics that are correlated with treatment assignment would be captured by the unit fixed effects. Therefore, if the DID assumptions are satisfied, then the DID estimator would be asymptotically unbiased while the SC estimator would be, in general, asymptotically biased.

As an alternative to the standard SC estimator, we suggest a modification in which we calculate the pre-treatment average for all units and demean the data. If common factors are stationary, this implies a model with no time-invariant common factor. We show in the Appendix that the only difference relative to the original model is that the common factors $\tilde{\lambda}_t$ and factor loadings $\tilde{\mu}_i$ would not include the common factor associated with the constant common shock. Also, we can assume without loss of generality that $E[\tilde{\lambda}_t] = 0$. In this case, we guarantee that the SC estimator will be asymptotically unbiased when the DID assumptions are satisfied. Note that we also make assumption 1 weaker, since there might be weights that reconstruct all

common factors $\tilde{\lambda}_t$ that are not constant over time, but does not match the level of the treated unit.⁸ We can show that, if the DID assumption is valid, then both this demeaned SC estimator and the DID estimator will be asymptotically unbiased, but the variance of the asymptotic distribution of the demeaned SC estimator will always be weakly lower relative to the DID estimator. Let $\hat{\alpha}_{1t}^{\text{SC}'}$ be the demeaned SC estimator. Under the DID assumption, $\tilde{\lambda}_t$ and ϵ_{ij} will be independent of the fact that unit 1 was treated after T_0 . Therefore, for a given $t > T_0$, the variance of the asymptotic distribution of the SC estimator would be given by:

$$a.\text{var}(\hat{\alpha}_{1t}^{\text{SC}'} - \alpha_{1t}) = E \left[\left(\tilde{\epsilon}_{1t} - \sum_{j \neq 1} \bar{w}_1^j \tilde{\epsilon}_{jt} \right) + \tilde{\lambda}_t \left(\tilde{\mu}_1 - \sum_{j \neq 1} \bar{w}_1^j \tilde{\mu}_j \right) \right]^2 \quad (8)$$

while:

$$a.\text{var}(\hat{\alpha}_{1t}^{\text{DID}} - \alpha_{1t}) = E \left[\left(\epsilon_{1t} - \sum_{j \neq 1} \frac{1}{J} \epsilon_{jt} \right) + \tilde{\lambda}_t \left(\mu_1 - \sum_{j \neq 1} \frac{1}{J} \mu_j \right) \right]^2 \quad (9)$$

Since the DID weights belong to W and the demeaned SC weights converge in probability to weights that minimize the function $E \left[\left(\epsilon_{1t} - \sum_{j \neq 1} w_1^j \epsilon_{jt} \right) + \tilde{\lambda}_t \left(\mu_1 - \sum_{j \neq 1} w_1^j \mu_j \right) \right]^2$, it must be that $a.\text{var}(\hat{\alpha}_{1t}^{\text{SC}'} - \alpha_{1t}) \leq a.\text{var}(\hat{\alpha}_{1t}^{\text{DID}} - \alpha_{1t})$. Note that this result is valid even if assumption 1 does not hold.

If the correlation comes from common shocks that are not constant over time and assumption 1 is satisfied, then the bias of the SC estimator would probably be lower than the bias of the DID estimator. However, we show a very specific example in the Appendix in which the DID bias might be smaller than the bias of the SC. This might happen when selection into treatment depends on common factors with low variance. Therefore, it is not possible to unambiguously rank these two estimators in terms of asymptotic bias.

2.4 Alternative SC specifications

2.4.1 Average of pre-intervention outcome as predictor

We consider now another very common specification in SC applications, which is to use the average pre-treatment outcome as the economic predictor. Note that if one uses only the average pre-treatment outcome as the economic predictor then the choice of matrix V would be irrelevant. In this case, the minimization

⁸Note that if assumption 1 is valid for the original model, then it will also be valid for the demeaned model.

problem would be given by:

$$\begin{aligned} \{\hat{w}_1^j\}_{j \neq 1} &= \operatorname{argmin}_{w \in W} \left[\frac{1}{T_0} \sum_{t=1}^{T_0} \left(y_{1t} - \sum_{j \neq 1} w_1^j y_{jt} \right) \right]^2 \\ &= \operatorname{argmin}_{w \in W} \left[\frac{1}{T_0} \sum_{t=1}^{T_0} \left(\epsilon_{1t} - \sum_{j \neq 1} w_1^j \epsilon_{jt} + \lambda_t \left(\mu_1 - \sum_{j \neq 1} w_1^j \mu_j \right) \right) \right]^2 \end{aligned} \quad (10)$$

where $W = \{\{w_1^j\}_{j \neq 1} \in \mathbb{R}^J | w_1^j \geq 0 \text{ and } \sum_{j \neq 1} w_1^j = 1\}$.

Therefore, assuming weakly dependence of λ_t , the objective function converges in probability to:

$$\Gamma(\{w_1^j\}_{j \neq 1}) = \left[E[\lambda_t] \left(\mu_1 - \sum_{j \neq 1} w_1^j \mu_j \right) \right]^2 \quad (11)$$

Assuming that there is a time-invariant common factor (that is, $\lambda_t^1 = 1$ for all t) and that λ_t is weakly stationary, we have that, without loss of generality, $E[\lambda_t^k] = 0$ for $k > 1$. In this case, then objective function collapses to:

$$\Gamma(\{w_1^j\}_{j \neq 1}) = \left[\left(\mu_1^1 - \sum_{j \neq 1} w_1^j \mu_j^1 \right) \right]^2 \quad (12)$$

Therefore, while we assume that there exists at least one set of weights that reproduces all factor loadings (assumption 1), the objective function will only look for weights that approximate the first factor loading. This is problematic because it might be that assumption 1 is satisfied, but there are weights $\{\tilde{w}_1^j\}_{j \neq 1} \notin \Phi_1$ that satisfy $\mu_1^1 = \sum_{j \neq 1} \tilde{w}_1^j \mu_j^1$. In this case, there is no guarantee that the SC control method will choose weights that are close to the correct ones. This result is consistent with the Monte Carlo simulations in Ferman et al. (2016) who show that this specification performs particularly bad in allocating the weights correctly.

2.4.2 Adding other covariates as predictors

Most applications that use the average pre-intervention outcome value as economic predictor also consider other time invariant covariates as economic predictors. Let Z_i be a $(R \times 1)$ vector of observed covariates

(not affected by the intervention). Model 1 changes to:

$$\begin{cases} y_{it}^C = \delta_t + \theta_t Z_i + \lambda_t \mu_i + \epsilon_{it} \\ y_{it}^T = \alpha_{it} + y_{it}^C \end{cases} \quad (13)$$

We also modify assumption 1 so that the weights reproduce both μ_1 and Z_1 .

Assumption 1' (existence of weights):

$$\exists \{w_1^{*j}\}_{j \neq 1} \mid \mu_1 = \sum_{j \neq 1} w_1^{*j} \mu_j, Z_1 = \sum_{j \neq 1} w_1^{*j} Z_j, \sum_{j \neq 1} w_1^{*j} = 1, \text{ and } w_1^{*j} \geq 0$$

Let X_1 be an $(R + 1 \times 1)$ vector that contains the average pre-intervention outcome and all covariates for unit 1, while X_0 is a $(R + 1 \times J)$ matrix that contains the same information for the control units. For a given V , the first step of the nested optimization problem suggested in Abadie et al. (2010) would be given by:

$$\widehat{\mathbf{w}}(V) \in \operatorname{argmin}_{\mathbf{w} \in W} \|X_1 - X_0 \mathbf{w}\|_V \quad (14)$$

where $W = \{\{w_1^j\}_{j \neq 1} \in \mathbb{R}^J \mid w_1^j \geq 0 \text{ and } \sum_{j \neq 1} w_1^j = 1\}$. Note that the objective function of this minimization problem converges to $\|\bar{X}_1 - \bar{X}_0 \mathbf{w}\|_V$, where the only difference relative to $\|X_1 - X_0 \mathbf{w}\|_V$ is that the first line of $\bar{X}_1 - \bar{X}_0 \mathbf{w}$ would have $E[\theta_t] \left(Z_1 - \sum_{j \neq 1} w_1^j Z_j \right) + \left(\mu_1^1 - \sum_{j \neq 1} w_1^j \mu_j^1 \right)$ instead of the finite T_0 pre-intervention average. The other lines of $\bar{X}_1 - \bar{X}_0 \mathbf{w}$ would be given by $\left(Z_1^r - \sum_{j \neq 1} w_1^j Z_j^r \right)$. Similarly to the case with only the average pre-intervention outcome value as economic predictor, it might be that assumption 1' is satisfied, but there are weights $\{\tilde{w}_1^j\}_{j \neq 1}$ that satisfy $\mu_1^1 = \sum_{j \neq 1} \tilde{w}_1^j \mu_j^1$ and $Z_1 = \sum_{j \neq 1} \tilde{w}_1^j Z_j$, although $\mu_1^k \neq \sum_{j \neq 1} \tilde{w}_1^j \mu_j^k$ for some $k > 1$. Therefore, there is no guarantee that an estimator based on this minimization problem would converge to weights that satisfy assumption 1' for any given matrix V .

The second step in the nested optimization problem is to choose V such that $\widehat{\mathbf{w}}(V)$ minimizes the pre-intervention prediction error. Note that this problem is essentially given by:

$$\widehat{\mathbf{w}} = \operatorname{argmin}_{\mathbf{w} \in \widetilde{W}} \left[\frac{1}{T_0} \sum_{t=1}^{T_0} \left(y_{1t} - \sum_{j \neq 1} w_1^j y_{jt} \right) \right]^2 \quad (15)$$

where $\widetilde{W} \subseteq W$ is the set of \mathbf{w} such that \mathbf{w} is the solution to problem 14 for some positive semidefinite matrix

V . Similarly to the SC estimator that includes all pre-treatment outcomes, there is no guarantee that this minimization problem will choose weights that satisfy assumption 1' even when $T_0 \rightarrow \infty$. More specifically, if the variance of ϵ_{it} is large, then the SC estimator would tend to choose weights that are uniform across the control units in detriment of weights that satisfy assumption 1'. Moreover, since we might have multiple solutions to problem 14, there might be no V such that $\widehat{\mathbf{w}}(V)$ converges in probability to weights in Φ_1 . Therefore, it is not possible to guarantee that this SC estimator would be asymptotically unbiased.

2.5 Asymptotically unbiased alternatives

Note that the asymptotic bias of the SC estimator derived in Section 2.2 comes from the first step of the SC method in which one estimates the SC weights using the pre-treatment information. As noted by Wong (2015), the minimization problem when one includes all pre-intervention lags is equivalent to a restricted OLS estimator of y_{1t} on $y_{2,t}, \dots, y_{J+1,t}$. For weights $\{w_1^{*j}\}_{j \neq 1} \in \Phi_1$, we can write:

$$y_{1t} = \sum_{j=1}^{J+1} w_1^{*j} y_{jt} + \eta_t, \text{ for } t \leq T_0$$

where:

$$\eta_t = \epsilon_{1t} - \sum_{j=1}^{J+1} w_1^{*j} \epsilon_{jt}$$

The key problem is that η_t is correlated with y_{jt} , which implies that this restricted OLS regression would be biased. Imposing strong assumptions on the structure of the idiosyncratic error and the common factors, we show that it is possible to consider moment equations that will be equal to zero if, and only if, $\{w_1^{*j}\}_{j \neq 1} \in \Phi_1$.

Let $\mathbf{y}_t = (y_{2,t}, \dots, y_{J+1,t})'$, μ_0 be a $(F \times J)$ matrix with columns μ_j , $\epsilon_t = (\epsilon_{2,t}, \dots, \epsilon_{J+1,t})$, and $\mathbf{w} = (w_1^2, \dots, w_1^{J+1})'$. In this case, we can look at:

$$\begin{aligned} \mathbf{y}_{t-1}(y_{1t} - \mathbf{y}'_t \mathbf{w}) &= (\mu'_0 \lambda'_{t-1} + \epsilon_{t-1}) \lambda_t (\mu_1 - \mu_0 \mathbf{w}) + (\mu'_0 \lambda'_{t-1} + \epsilon_{t-1})(\epsilon_{1t} - \epsilon'_t \mathbf{w}) \\ &= \mu'_0 \lambda'_{t-1} \lambda_t (\mu_1 - \mu_0 \mathbf{w}) + \epsilon_{t-1} \lambda_t (\mu_1 - \mu_0 \mathbf{w}) + \mu'_0 \lambda'_{t-1} (\epsilon_{1t} - \epsilon'_t \mathbf{w}) + \epsilon_{t-1} (\epsilon_{1t} - \epsilon'_t \mathbf{w}) \end{aligned}$$

If we assume that ϵ_{it} is independent across t and independent of λ_t , then:

$$E[\mathbf{y}_{t-1}(y_{1t} - \mathbf{y}'_t \mathbf{w})] = \mu'_0 E[\lambda'_{t-1} \lambda_t] (\mu_1 - \mu_0 \mathbf{w})$$

Therefore, if the $(J \times F)$ matrix $\mu'_0 E[\lambda'_{t-1} \lambda_t]$ has full rank, then the moment conditions equal to zero if, and only if, $\mathbf{w} \in \Phi_1$. One particular case in which this assumption is valid is if λ_t^f and $\lambda_t^{f'}$ are uncorrelated and λ_t^f is serially correlated for all $f = 1, \dots, F$.

3 Conclusion

In this paper, we revisit the theory behind the SC model. We show that, in general, the SC estimator will be asymptotically biased if selection into treatment depends on unobserved heterogeneity. This happens because the SC weights used to construct the SC unit will generically not converge to weights that satisfy the identification assumptions of the method. The magnitude of the bias only vanishes when the variance of the idiosyncratic errors goes to zero. We also show that this can be particularly problematic when one considers the specification that uses the average of the pre-treatment outcome values as economic predictor instead of all pre-intervention outcome lags to estimate the weights. Overall, we show that there are significant subtleties in the application of the SC method that are usually overlooked in SC applications. Therefore, researchers should be more careful about the relevant assumptions when using this method. In particular, researchers should consider that different SC specifications rely on widely different assumptions that might not be adequate depending on the setting.

Finally, we recommend a slight modification in the SC method which is to demean the data using the pre-intervention period. In this case, if selection into treatment is only correlated with a time-invariant common factor (which is essentially the identification assumption of the DID model), then this demeaned SC estimator will be asymptotically unbiased. Also, in this case we can guarantee that the demeaned SC estimator will have an (asymptotically) lower variance than the DID estimator. If treatment selection is correlated with time-varying common factors, then both the demeaned SC and the DID estimators would be asymptotically biased. In this case, it is likely that the demeaned SC estimator would be less biased than the DID estimator. However, it is possible to provide examples in which the demeaned SC estimator will be more biased.

A Supplemental Appendix: Revisiting the Synthetic Control Estimator

A.1 Example: SC Estimator vs DID Estimator

We provide an example in which the asymptotic bias of the SC estimator can be higher than the asymptotic bias of the DID estimator. Assume we have 1 treated and 4 control units in a model with 2 common factors. For simplicity, assume that there is no additive fixed effects and that $E[\lambda_t] = 0$. We have that the factor loadings are given by:

$$\mu_1 = \begin{pmatrix} 1 \\ 1 \end{pmatrix}, \mu_2 = \begin{pmatrix} 0.5 \\ 1 \end{pmatrix}, \mu_3 = \begin{pmatrix} 1.5 \\ 1 \end{pmatrix}, \mu_4 = \begin{pmatrix} 0.5 \\ 0 \end{pmatrix}, \mu_5 = \begin{pmatrix} 1.5 \\ 1 \end{pmatrix} \quad (16)$$

Note that the linear combination $0.5\mu_2 + w_1^3\mu_3 + w_1^5\mu_5 = \mu_1$ with $w_1^3 + w_1^5 = 0.5$ satisfy assumption 1. Note also that DID equal weights would set the first factor loading to 1, which is equal to μ_1^1 , but the second factor loading would be equal to $0.75 \neq \mu_1^2$. We want to show that the SC weights would improve the construction of the second factor loading but it will distort the combination for the first factor loading. If we set $\sigma_\epsilon^2 = E[(\lambda_t^1)^2] = E[(\lambda_t^2)^2] = 1$, then the factor loadings of the SC unit would be given by (1.038, 0.8458). Therefore, there is small loss in the construction of the first factor loading and a gain in the construction of the second factor loading. Therefore, if selection into treatment is correlated with the common shock λ_t^1 , then the SC estimator would be more asymptotically biased than the DID estimator.

A.2 Definition: Asymptotically Unbiased

We now show that the expected value of the asymptotic distribution will be the same as the limit of the expected value of the SC estimator. Let γ be the expected value of the asymptotic distribution of $\hat{\alpha}_{1t} - \alpha_{1t}$. Therefore, we have that:

$$\begin{aligned} E[\hat{\alpha}_{1t} - \alpha_{1t}] &= \gamma + E \left[\sum_{j \neq 1} (\bar{w}_1^j - \hat{w}_1^j) \epsilon_{jt} \right] + E \left[\lambda_t \sum_{j \neq 1} (\bar{w}_1^j - \hat{w}_1^j) \mu_j \right] \\ &= \gamma + \sum_{j \neq 1} E \left[(\bar{w}_1^j - \hat{w}_1^j) \epsilon_{jt} \right] + \sum_{j \neq 1} E \left[\lambda_t (\bar{w}_1^j - \hat{w}_1^j) \right] \mu_j \end{aligned}$$

Given that \hat{w}_1^j is a consistent estimator for \bar{w}_1^j , if we have that ϵ_{it} has finite variance, then:

$$\left| E \left[(\bar{w}_1^j - \hat{w}_1^j) \epsilon_{jt} \right] \right| \leq E \left[|(\bar{w}_1^j - \hat{w}_1^j) \epsilon_{jt}| \right] \leq \sqrt{E \left[(\bar{w}_1^j - \hat{w}_1^j)^2 \right] E \left[(\epsilon_{jt})^2 \right]} \rightarrow 0$$

Similarly, if λ_t^f has finite variance for all $f = 1, \dots, F$, then $E \left[\lambda_t (\bar{w}_1^j - \hat{w}_1^j) \right] \mu_j \rightarrow 0$.

A.3 Minimum Distance Problem

Using the notation of Abadie et al. (2010), the SC weights will solve the following optimization problem:

$$\|X_1 - X_0 W\|_V$$

where $\sum_{j=2}^J w_1^j = 1$ and $w_1^j > 0$ for all $j = 2, \dots, J$, and

$$X_1 - X_0 W = \begin{bmatrix} Z_1 - \sum_{j \neq 1} w_1^j Z_j \\ \sum_{s=1}^{T_0} k_s^1 Y_{1s} - \sum_{j \neq 1} w_1^j \sum_{s=1}^{T_0} k_s^1 Y_{1s} \\ \vdots \\ \sum_{s=1}^{T_0} k_s^K Y_{1s} - \sum_{j \neq 1} w_1^j \sum_{s=1}^{T_0} k_s^K Y_{1s} \end{bmatrix}$$

We prove the properties of the M-estimator for the weights for the special case in which we use all the pre-treatment periods as predictors. In this case, V becomes the identity matrix, and the optimization problem for this particular case is:

$$\arg \min_{w \in W} \frac{\sum_{t_0=1}^T \left[\left(y_{1t} - \sum_{j \neq 1} w_1^j y_{jt} \right)' \left(y_{1t} - \sum_{j \neq 1} w_1^j y_{jt} \right) \right]}{T_0}$$

subject to $\sum_{j=2}^J w_1^j = 1$ and $w_1^j > 0$ for all $j = 2, \dots, J$. Define the vector $J \times 1$ $\hat{w} \equiv \{\hat{w}_1^j\}_{j \neq 1}$ as the solution of this minimization problem. Using the population model for y_{it} , we can write this optimization problem as:

$$\arg \min_{w \in W} \frac{\sum_{t_0=1}^T \left[\left(\epsilon_{1t} - \sum_{j \neq 1} w_1^j \epsilon_{jt} \right) + \lambda_t \left(\mu_{1t} - \sum_{j \neq 1} w_1^j \mu_{jt} \right) \right]^2}{T_0}$$

In order to show the uniform convergence of the objective function, we need to impose assumptions about the stochastic processes of $\{\epsilon_{jt}\}_{t=1}^{T_0}$ and $\{\lambda_t\}_{t=1}^{T_0}$.

Assumption 1: $(\epsilon_{jt}, \lambda_t)'$ is weakly stationary and second moment ergodic.

Lemma 1 Define $g(y_{1t}, y_{jt}, w) \equiv \left[\left(\epsilon_{1t} - \sum_{j \neq 1} w_1^j \epsilon_{jt} \right) + \lambda_t \left(\mu_{1t} - \sum_{j \neq 1} w_1^j \mu_{jt} \right) \right]^2$. Under assumption 1,

$$\sup_{w \in W} \left\| \frac{1}{T_0} \sum_{t=1}^T g(y_{1t}, y_{jt}, w) - \mathbb{E}[g(y_{1t}, y_{jt}, w)] \right\| \rightarrow_p 0 \quad (17)$$

Proof. Note that $g(y_{1t}, y_{jt}, w)$ is continuous a each set of $\{\hat{w}_1^j\}_{j=2}^J$. In addition,

$$\begin{aligned} \|g(y_{1t}, y_{jt}, w)\| &\leq \left\| y_{1t} - \sum_{j=2}^J w_1^j y_{jt} \right\| \left\| y_{1t} - \sum_{j=2}^J w_1^j y_{jt} \right\| \\ &\leq C \end{aligned}$$

By lemma 2.4 of Newey and McFadden (1994), we have uniform convergence:

$$\sup_{w \in W} \left\| \frac{1}{T_0} \sum_{t=1}^T g(y_{1t}, y_{jt}, w) - \mathbb{E}[g(y_{1t}, y_{jt}, w)] \right\| \rightarrow_p 0$$

■

Now, we need to show that there is one only set of $\mathbf{w}_0 \equiv \{w_1^j\}_{j=2}^J$ that maximizes $\mathbb{E}[g(y_{1t}, y_{jt}, w)]$.

$$\arg \min_{w \in W} \mathbb{E} \left[\left[\left(\epsilon_{1t} - \sum_{j \neq 1} w_1^j \epsilon_{jt} \right) + \lambda_t \left(\mu_{1t} - \sum_{j \neq 1} w_1^j \mu_{jt} \right) \right]^2 \right]$$

In order to simply the problem, we impose assumptions about the second moments of $\{\epsilon_{jt}\}_{t=1}^{T_0}$ and $\{\lambda_t\}_{t=1}^{T_0}$.

Assumption 2: ϵ_{jt} is uncorrelated with λ_t for $t = 1, \dots, T_0$. In addition, $Var[\epsilon_{jt}] = \sigma^2$ and $\mathbb{E}[\lambda_t' \lambda_t] = \Omega$.

Under assumption 2, the population objective function simplifies to:

$$\mathbb{E}[g(y_{1t}, y_{jt}, w)] = \sigma^2 \left(1 + \sum_{j \neq 1} (w_1^j)^2 \right) + \left(\mu_{1t} - \sum_{j \neq 1} w_1^j \mu_{jt} \right)' \Omega \left(\mu_{1t} - \sum_{j \neq 1} w_1^j \mu_{jt} \right)$$

Note that the first element of this expression is a constant, and it does not matter for the optimization problem. Except for the constant, we can represent this objective function using matrices. Define \mathbf{w} as a vector ($J \times 1$) of the weights, $\{w_1^j\}_{j \neq 1}$, μ_1 is a vector ($K \times 1$) with the factor loadings for the treated units and μ_0 is a matrix ($K \times J$) that contains the factor loadings for the all the control units, we can write population optimization problem as:

$$\arg \min_{w \in W} \mathbf{w}'\mathbf{w} + (\mu_1 - \mu_0\mathbf{w})' \Omega (\mu_1 - \mu_0\mathbf{w})$$

subject to $W = \{\mathbf{w} : \mathbf{w}'\boldsymbol{\iota} = 1, \mathbf{w} \geq 0\}$, with $\boldsymbol{\iota}$ being a vector ($J \times 1$) of 1's. This is a minimization of a quadratic function in a convex space, and has a unique solution \mathbf{w}_0 .

Using the results above, we could use the theory about M-estimator to show consistent of $\widehat{\mathbf{w}} \equiv \left\{ \widehat{w}_1^j \right\}_{j=2}^J$.

Theorem 2 Under assumptions 1 and 2, $\widehat{\mathbf{w}} \rightarrow_p \mathbf{w}_0$

Proof. Using the results of previous lemma and the fact that \mathbf{w}_0 is the unique maximum of $Q_0(w) \equiv \mathbb{E}[g(y_{1t}, y_{jt}, \mathbf{w}_0)]$ and W is compact, we can use Theorem 2.1 of Newey and McFadden (1994) to show that $\widehat{\mathbf{w}} \rightarrow_p \mathbf{w}_0$. ■

A.4 Relation with Powell (2016) and Wong (2015)

Wong (2015) and Powell (2016) propose alternative SC estimators, and in order to show that their estimators are consistent, first they need to show that the estimator of the weights converge to a point in W . In this section of the Appendix, we show how their proofs differ from our approach.

In the third chapter of his thesis, Wong (2015) shows in Section 3.9 that the SC estimator of the weights is given by:

$$\widehat{\mathbf{w}} - \mathbf{w} = ((Y'Y)^{-1} - (Y'Y)^{-1}\mathbf{j}(\mathbf{j}'(Y'Y)^{-1}\mathbf{j})^{-1}\mathbf{j}'(Y'Y)^{-1}) Y'(\zeta - Y'\mathbf{w}) \quad (18)$$

where ζ is a $(T_0 \times 1)$ vector with the pre-intervention outcomes for the treated group (with elements y_{1t}), while Y is a $(T_0 \times J)$ matrix with the pre-intervention outcomes for the control units (with rows \mathbf{y}'_t). Also, let \mathbf{j} be a $(J \times 1)$ vector of ones.

Let $E[y_{1t}] = y_{1t}^*$ and $E[\mathbf{y}_t] = \mathbf{y}_t^*$, so that $y_{1t} = y_{1t}^* + \epsilon_{1t}$ and $\mathbf{y}_t = \mathbf{y}_t^* + \epsilon_t$. The SC assumption in his model states that there exists weights \mathbf{w} such that $y_{1t}^* = \mathbf{y}_t^{*\prime}\mathbf{w}$. Assuming (y_{1t}, \mathbf{y}_t') stationary and

ergodic, they show that $\frac{1}{T_0} Y'Y \rightarrow E[\mathbf{y}_t \mathbf{y}_t']$ and $\frac{1}{T_0} Y'(\zeta - Y\mathbf{w}) \rightarrow E[\mathbf{y}_t(y_{1t} - \mathbf{y}_t' \mathbf{w})]$. Wong (2015) argues that $E[\mathbf{y}_t(y_{1t} - \mathbf{y}_t' \mathbf{w})] = 0$. However, we have that:

$$\begin{aligned} E[\mathbf{y}_t(y_{1t} - \mathbf{y}_t' \mathbf{w})] &= E[\mathbf{y}_t y_{1t}] - E[\mathbf{y}_t \mathbf{y}_t' \mathbf{w}] = E[(\mathbf{y}_t^* + \epsilon_t)(y_{1t}^* + \epsilon_{1t})] - E[(\mathbf{y}_t^* + \epsilon_t)(\mathbf{y}_t^* + \epsilon_t)' \mathbf{w}] \\ &= \mathbf{y}_t^* y_{1t}^* - \mathbf{y}_t^* \mathbf{y}_t^{*'} \mathbf{w} - E[\epsilon_t \epsilon_t'] \mathbf{w} = -E[\epsilon_t \epsilon_t'] \mathbf{w} \end{aligned} \quad (19)$$

Therefore, this term will only be equal to zero if $\text{var}(\epsilon_t) = 0$, which is exactly the condition we find so that the SC weights would be consistent.

In another article, Powell (2016) proposes a generalization of the SC method where the treatment can be multivalued and more than one unit may be treated. He jointly estimates the treatment effect and the SC weights, and argues that the estimator for the treatment effect is consistent. In Theorem 3.1 of his paper, he argues that the following objective function has a unique minimum at $b = \alpha_0$ (although there might be multiple choices of weights):

$$\Gamma(b, \{w_i^j\}) = E \left[\left\| Y_{it} - D_{it}' b - \sum_{j \neq i} \left(w_i^j (Y_{jt} - D_{jt}' b) \right) \right\| \right] \quad (20)$$

where D_{it} is a $(K \times 1)$ vector of treatment variables and α_0 is the $(K \times 1)$ vector of treatment effects. He assumes the existence of weights such that:

$$E \left[\mu_i - \sum_{j \neq i} w_i^j \mu_j | D_{it} - \sum_{j \neq i} w_i^j D_{jt} \right] = 0 \text{ and } E \left[\epsilon_i - \sum_{j \neq i} w_i^j \epsilon_j | D_{it} - \sum_{j \neq i} w_i^j D_{jt} \right] = 0 \quad (21)$$

Using his definition of Y_{it} , we have that:

$$\begin{aligned} Y_{it} - D_{it}' b - \sum_{j \neq i} \left(w_i^j (Y_{jt} - D_{jt}' b) \right) &= \left(\epsilon_i - \sum_{j \neq i} w_i^j \epsilon_j \right) + \lambda_t \left(\mu_i - \sum_{j \neq i} w_i^j \mu_j \right) \\ &\quad + \left(D_{it} - \sum_{j \neq i} w_i^j D_{jt} \right) (\alpha_0 - b) \end{aligned} \quad (22)$$

For simplicity, we assume that μ_i is fixed and that $\mu_i - \sum_{j \neq i} w_i^{j*} \mu_j = 0$ for some $\{w_i^{j*}\}_{j \neq i}$. Therefore:

$$\begin{aligned}
\Gamma(b, \{w_i^j\}) &= E \left[\left(\epsilon_i - \sum_{j \neq i} w_i^j \epsilon_j \right)^2 \right] \\
&+ \left(\mu_i - \sum_{j \neq i} w_i^j \mu_j \right)' E[\lambda_t' \lambda_t] \left(\mu_i - \sum_{j \neq i} w_i^j \mu_j \right) \\
&+ (\alpha_0 - b)' \left(D_{it} - \sum_{j \neq i} w_i^j D_{jt} \right) \left(D_{it} - \sum_{j \neq i} w_i^j D_{jt} \right)' (\alpha_0 - b) \\
&+ \left(\mu_i - \sum_{j \neq i} w_i^j \mu_j \right)' \text{cov} \left(\lambda_t', \left(D_{it} - \sum_{j \neq i} w_i^j D_{jt} \right)' \right) (\alpha_0 - b) \tag{23}
\end{aligned}$$

Note that we can set the second and the fourth term of this objective function by setting $w_i^j = w_i^{j*}$. However, as in our proof, there is a first order gain in moving in the direction of weights that minimize the first term. Therefore, the weights that minimize this objective function will not be, in general, the weights that set $\mu_i - \sum_{j \neq i} w_i^j \mu_j$ equal to zero.

Now we consider the choice of b . Note that the third term can be set to zero by choosing $b = \alpha_0$. However, if treatment assignment is correlated with λ_t , then we could make the fourth term lower than zero. Since the first order effect of moving away from $b = \alpha_0$ on the third term is equal to zero, while we can have a first order gain in the fourth term, then α_0 would not be the solution to this minimization problem. Note that $b = \alpha_0$ minimizes this problem if treatment assignment is uncorrelated with the common factors. Again, this is consistent with the results we find that the SC is asymptotically unbiased in this case.

The problem in Powell (2016) proof of his theorem 3.1 is that, in general, α_0 will only minimize the objective function conditional on choosing weights that satisfy his identification assumption. However, as in the original SC estimator, we show that these weights would not minimize this objective function, because there is a gain in moving in the direction of weights that minimize the linear combination of the idiosyncratic errors.

A.5 Demeaned Estimator

In this section, we formalize the alternative SC estimator that we propose in section ?? of the paper. In this new method, before finding the weights, we calculate the pre-treatment average of all units and demean the

data. The “within-model” for treatment and control units are, respectively:

$$y_{it}^C - \bar{y}_i = (\lambda_t - \bar{\lambda})' \mu_i + (\epsilon_{it} - \bar{\epsilon}_i)$$

$$y_{it}^T - \bar{y}_i = \alpha_{it} + (y_{it}^C - \bar{y}_i)$$

where $\bar{y}_i = \frac{1}{T_0} \sum_{t=1}^{T_0} y_{it}$, $\bar{\lambda} = \frac{1}{T_0} \sum_{t=1}^{T_0} \lambda_t$ and $\bar{\epsilon}_i = \frac{1}{T_0} \sum_{t=1}^{T_0} \epsilon_{it}$.

Note that we can write this model as,

$$\tilde{y}_{it}^C = \tilde{\lambda}_t' \tilde{\mu}_i + \tilde{\epsilon}_{it}$$

$$\tilde{y}_{it}^T = \alpha_{it} + \tilde{y}_{it}^C$$

where $\tilde{\lambda}_t$ does not include any time-invariant common factor, and $\tilde{\mu}_i$ does not involve factor loadings associated with a constant common factor. This model is the same as before, but using the demeaned variables.

In this case,

$$\hat{\alpha}_{1t} \rightarrow \alpha_{1t} + \left(\tilde{\epsilon}_{1t} \sum_{j \neq 1} \bar{w}_j^1 \tilde{\epsilon}_{jt} \right) + \tilde{\lambda}_t' \left(\tilde{\mu}_1 \sum_{j \neq 1} \bar{w}_j^1 \tilde{\mu}_j \right)$$

Under the assumptions of the Difference-in-Difference Model,

$$\mathbb{E} \left[\tilde{\lambda}_t \right] = 0$$

and

$$\mathbb{E} \left[\tilde{\epsilon}_{1t} - \sum_{j \neq 1} \bar{w}_j^1 \tilde{\epsilon}_{jt} \right] = 0$$

In this case, the SC estimator is asymptotically unbiased.

Notation

Variable	Dimension	Description
y_{it}	(1×1)	Outcome for unit i at time t
y_{it}^C	(1×1)	Potential outcome for unit i at time t if not treated
y_{it}^T	(1×1)	Potential outcome for unit i at time t if treated
\mathbf{Y}_1^P	$(T_0 \times 1)$	Vector of pre-treatment outcome for the treated
\mathbf{Y}_0^P	$(T_0 \times J)$	Matrix of pre-treatment outcome for the controls
\mathbf{y}_t	$(J \times 1)$	Vector of outcomes for the controls at time t
Z_i	$(R \times 1)$	Vector of covariates
X_1	$(K \times 1)$	Vector of economic predictors for the treated
X_0	$(K \times J)$	Matrix of economic predictors for the controls
λ_t	$(1 \times F)$	Vector of common factors
Ω	$(F \times F)$	$E[\lambda_t' \lambda_t]$
μ_i	$(F \times 1)$	Vector of factor loadings
μ_0	$(F \times J)$	Matrix of factor loadings for the controls
α_{it}	(1×1)	Treatment effect for unit i at time t
\mathbf{w} or $\{w_1^j\}_{j \neq 1}$	$(J \times 1)$	Vector of weights
$\widehat{\mathbf{w}}$ or $\{\widehat{w}_1^j\}_{j \neq 1}$	$(J \times 1)$	M-estimator of weights
$\bar{\mathbf{w}}$ or $\{\bar{w}_1^j\}_{j \neq 1}$	$(J \times 1)$	Probability limit of the M-estimator of weights
ϵ_{it}	(1×1)	Idiosyncratic error for unit i at time t
ϵ_t	$(J \times 1)$	Idiosyncratic error for the control units at time t

References

- Abadie, Alberto, Alexis Diamond, and Jens Hainmueller**, “Synthetic Control Methods for Comparative Case Studies: Estimating the Effect of California’s Tobacco Control Program,” *Journal of the American Statistical Association*, 2010, *105* (490), 493–505.
- , —, and —, “Comparative Politics and the Synthetic Control Method,” *American Journal of Political Science*, 2015, *59* (2), 495–510.
- and **Javier Gardeazabal**, “The Economic Costs of Conflict: A Case Study of the Basque Country,” *American Economic Review*, 2003, *93* (1), 113–132.
- Acemoglu, Daron, Simon Johnson, Amir Kermani, James Kwak, and Todd Mitton**, “The Value of Connections in Turbulent Times: Evidence from the United States,” December 2013. NBER Working Paper 19701.
- Ando, Michihito**, “Dreams of Urbanization: Quantitative Case Studies on the Local Impacts of Nuclear Power Facilities using the Synthetic Control Method,” *Journal of Urban Economics*, June 2015, *85*, 68–85.
- and **Fredrik Sävje**, “Hypothesis Testing with the Synthetic Control Method,” 2013. Working Paper.
- Barone, Guglielmo and Sauro Mocetti**, “Natural Disasters, Growth and Institutions: a Tale of Two Earthquakes,” *Journal of Urban Economics*, 2014, pp. 52–66.
- Bauhoff, Sebastian**, “The Effect of School Nutrition Policies on Dietary Intake and Overweight: a Synthetic Control Approach,” *Economics and Human Biology*, 2014, pp. 45–55.
- Belot, Michele and Vincent Vandenberghe**, “Evaluating the Threat Effects of Grade Repetition: Exploiting the 2001 Reform by the French-Speaking Community of Belgium,” *Education Economics*, 2014, *22* (1), 73–89.
- Billmeier, Andreas and Tommaso Nannicini**, “Trade Openness and Growth: Pursuing Empirical Glasnost,” *IMF Staff Papers*, 2009, *56* (3), 447–475.
- and —, “Assessing Economic Liberalization Episodes: A Synthetic Control Approach,” *The Review of Economics and Statistics*, 2013, *95* (3), 983–1001.

- Bohn, Sarah, Magnus Lofstrom, and Steven Raphael**, “Did the 2007 Legal Arizona Workers Act Reduce the State’s Unauthorized Immigrant Population?,” *The Review of Economics and Statistics*, 2014, 96 (2), 258–269.
- Bove, Vincenzo, Leandro Elia, and Ron P. Smith**, “The Relationship between Panel and Synthetic Control Estimators on the Effect of Civil War,” October 2014. Working Paper.
- Calderon, Gabriela**, “The Effects of Child Care Provision in Mexico,” July 2014. Working paper.
- Carrasco, Vinicius, Joao M. P. de Mello, and Isabel Duarte**, “A Década Perdida: 2003 – 2012,” 2014. Texto para Discussão,.
- Cavallo, Eduardo, Sebastian Galiani, Ilan Noy, and Juan Pantano**, “Catastrophic Natural Disasters and Economic Growth,” *The Review of Economics and Statistics*, 2013, 95 (5), 1549–1561.
- Chan, Ho Fai, Bruno S. Frey, Jana Gallus, and Benno Torgler**, “Academic Honors and Performance,” *Labour Economics*, 2014, 31, 188–204.
- Coffman, Makena and Ilan Noy**, “Hurricane Iniki: Measuring the Long-Term Economic Impact of Natural Disaster Using Synthetic Control,” *Environment and Development Economics*, 2011, 17, 187–205.
- de Souza, Fernando Friaça Asmar**, “Tax Evasion and Inflation: Evidence from the Nota Fiscal Paulista Program,” Master’s thesis, Pontifícia Universidade Católica March 2014.
- Dhungana, Sandesh**, “Identifying and Evaluating Large Scale Policy Interventions: What Questions Can We Answer?,” December 2011.
- DuPont, William and Ilan Noy**, “What Happened to Kobe? A Reassessment of the Impact of the 1995 Earthquake in Japan,” March 2012.
- Ferman, Bruno, Cristine Pinto, and Vitor Possebom**, “Cherry Picking with Synthetic Controls,” 2016. Working Paper.
- Gathani, Sachin, Massimiliano Santini, and Dimitri Stoelinga**, “Innovative Techniques to Evaluate the Impacts of Private Sector Developments Reforms: An Application to Rwanda and 11 other Countries.” Working Paper.
- Gobillon, Laurent and Thierry Magnac**, “Regional Policy Evaluation: Interactive Fixed Effects and Synthetic Controls,” PSE Working Papers halshs-00849071, HAL July 2013.

- **and** — , “Regional Policy Evaluation: Interactive Fixed Effects and Synthetic Controls,” *Review of Economics and Statistics*, 2016. Forthcoming.
- Hinrichs, Peter**, “The Effects of Affirmative Action Bans on College Enrollment, Educational Attainment, and the Demographic Composition of Universities,” *Review of Economics and Statistics*, March 2012, *94* (3), 712–722.
- Hosny, Amr Sadek**, “Algeria’s Trade with GAFTA Countries: A Synthetic Control Approach,” *Transition Studies Review*, 2012, *19*, 35–42.
- Jinjarak, Yothin, Ilan Noy, and Huanhuan Zheng**, “Capital Controls in Brazil — Stemming a Tide with a Signal?,” *Journal of Banking & Finance*, 2013, *37*, 2938–2952.
- Kaul, Ashok, Stefan Klöbner, Gregor Pfeifer, and Manuel Schieler**, “Synthetic Control Methods: Never Use All Pre-Intervention Outcomes as Economic Predictors,” May 2015. Working Paper.
- Kirkpatrick, A. Justin and Lori S. Benneer**, “Promoting Clean Energy Investment: an Empirical Analysis of Property Assessed Clean Energy,” *Journal of Environmental Economics and Management*, 2014, *68*, 357–375.
- Kleven, Henrik Jacobsen, Camille Landais, and Emmanuel Saez**, “Taxation and International Migration of Superstars: Evidence from European Football Market,” *American Economic Review*, 2013, *103* (5), 1892–1924.
- Kreif, Noémi, Richard Grieve, Dominik Hangartner, Alex James Turner, Silviya Nikolova, and Matt Sutton**, “Examination of the Synthetic Control Method for Evaluating Health Policies with Multiple Treated Units,” *Health Economics*, 2015.
- Li, Qi**, “Economics Consequences of Civil Wars in the Post-World War II Period,” *The MacrotHEME Review*, 2012, *1* (1), 50–60.
- Liu, Shimeng**, “Spillovers from Universities: Evidence from the Land-Grant Program,” *Journal of Urban Economics*, 2015, *87*, 25–41.
- Mideksa, Torben K.**, “The Economic Impact of Natural Resources,” *Journal of Environmental Economics and Management*, 2013, *65*, 277–289.

- Montalvo, José G.**, “Voting after the Bombings: A Natural Experiment on the Effect of Terrorist Attacks on Democratic Elections,” *Review of Economics and Statistics*, 2011, 93 (4), 1146–1154.
- Newey, Whitney K. and Daniel McFadden**, “Chapter 36 Large sample estimation and hypothesis testing,” in “in,” Vol. 4 of *Handbook of Econometrics*, Elsevier, 1994, pp. 2111 – 2245.
- Pinotti, Paolo**, “Organized Crime, Violence and the Quality of Politicians: Evidence from Southern Italy,” 2012.
- , “The Economic Costs of Organized Crime: Evidence from Southern Italy,” April 2012. Temi di Discussione (Working Papers).
- Powell, David**, “Synthetic Control Estimation Beyond Case Studies: Does the Minimum Wage Reduce Employment?,” 2016. RAND Corporation, WR-1142.
- Ribeiro, Felipe, Guilherme Stein, and Thomas Kang**, “The Cuban Experiment: Measuring the Role of the 1959 Revolution on Economic Performance using Synthetic Control,” May 2013.
- Sanso-Navarro, Marcos**, “The effects on American Foreign Direct Investment in the United Kingdom from Not Adopting the Euro,” *Journal of Common Markets Studies*, 2011, 49 (2), 463–483.
- Saunders, Jessica, Russel Lundberg, Anthony A. Braga, Greg Ridgeway, and Jeremy Miles**, “A Synthetic Control Approach to Evaluating Place-Based Crime Interventions,” *Journal of Quantitative Criminology*, 2014.
- Severnini, Edson R.**, “The Power of Hydroelectric Dams: Agglomeration Spillovers,” March 2014. IZA Discussion Paper, No. 8082.
- Sills, Erin O., Diego Herrera, A. Justin Kirkpatrick, Amintas Brandao, Rebecca Dickson, Simon Hall, Subhrendu Pattanayak, David Shoch, Mariana Vedoveto, Luisa Young, and Alexander Pfaff**, “Estimating the Impact of a Local Policy Innovation: The Synthetic Control Method Applied to Tropical Deforestation,” *PLOS One*, 2015.
- Smith, Brock**, “The Resource Curse Exorcised: Evidence from a Panel of Countries,” *Journal of Development Economics*, 2015, 116, 57–73.
- Wong, Laurence**, “Three Essays in Causal Inference.” PhD dissertation, Stanford University March 2015.

Yu, Jingwen and Chunchao Wang, “Political Risk and Economic Development: A Case Study of China,”

Eknomaska Istrazianja - Economic Research, 2013, 26 (2), 35–50.